

UNITED STATES DISTRICT COURT

Northern District of California

San Francisco Division

BOARD OF TRUSTEES OF ALAMEDA
COUNTY MEDICAL CENTER,

Plaintiff,

v.

COSTCO EMPLOYEE BENEFITS
PROGRAM,

Defendant.

No. C 12-04609 LB

**AMENDED ORDER GRANTING IN
PART AND DENYING IN PART
DEFENDANT'S MOTION TO
DISMISS**

[Re: ECF No. 5, 11]

I. INTRODUCTION

Plaintiff Board of Trustees of Alameda County Medical Center (“ACMC”) provided emergency treatment to a patient who was a beneficiary of Costco Employee Benefits Program (the “Plan”), resulting in total billed charges of \$56,051 for medical care and other services. Complaint, ECF No. 1, Ex. A, ¶¶ 16, 22, 26.¹ Before providing the treatment, ACMC called the Plan through its third-party administrator Aetna Life Insurance Company (“Aetna”) to confirm coverage, and Aetna confirmed that the Plan would pay for medically necessary services. *Id.*, ¶ 13. After the Plan did not pay, ACMC sued the Plan in Alameda County Superior Court for (1) breach of oral contract, (2)

¹ Citations are to the Electronic Case File (“ECF”) with pin cites to the electronic page number at the top of the document, not the pages at the bottom.

violation of California Health & Safety Code § 1371.4, and (3) quantum meruit. *Id.*, Exh. A.² The Plan removed the action to federal court on the basis that ACMC's claims are "completely preempted" by § 502(a) of the Employee Retirement Income Security Act ("ERISA"), 29 U.S.C. § 1132(a). Notice of Removal, ECF No. 1 at 1, ¶ 4. The Plan now moves to dismiss ACMC's claims because the Plan believes that the claims are "conflict preempted" under ERISA § 514(a), 29 U.S.C. § 1144(a). Upon consideration of the papers submitted, the arguments of counsel at the December 6, 2012 hearing, and the applicable legal authority, the court **GRANTS IN PART** and **DENIES IN PART** the Plan's motion. Specifically, the court: (1) **DISMISSES WITH PREJUDICE** ACMC's § 1371.4 claim; and (2) **FINDS** that ACMC's breach of contract and quantum meruit claims are not completely preempted under ERISA § 502(a), declines to exercise supplemental jurisdiction over them, and therefore **DISMISSES** them **WITHOUT PREJUDICE**.³ Therefore, the court does not reach the Plan's motion to dismiss based on conflict preemption under ERISA § 514(a).

II. BACKGROUND

The Plan is a self-funded employee welfare benefit plan sponsored by Costco Wholesale Corporation ("Costco") within the meaning of ERISA § 3(1), 29 U.S.C. § 1002(1), and therefore is subject to its requirements. Complaint, ECF No. 1, Exh. A, ¶ 2; Declaration of Lisa Adinolfi In Support of the Motion to Dismiss ("Adinolfi Decl."), ECF No. 5-1, ¶ 3; Adinolfi Decl. Exhibits, ECF No. 5-2, Exh. 1; *see* 29 U.S.C. § 1002(1) (defining an "employee welfare benefit plan"); 29 U.S.C. § 1003(a) (subjecting employee welfare benefit plans to ERISA's provisions). Aetna

² At the hearing, ACMC conceded that under the circumstances of this case, its § 1371.4 claim is predicated on the beneficiary's membership in the Plan, and that the claim should be dismissed. Thus, the court dismisses it with prejudice.

³ On December 12, 2012, the court issued an order granting in part and denying in part the Plan's motion to dismiss and remanding the action to Alameda County Superior Court. 12/12/2012 Order, ECF No. 11. Two days later, the Plan filed a motion asking the court to clarify if it meant to remand the action, given that ACMC conceded at oral argument that the Plan's arguments regarding ACMC's § 1371.4 claim carried the day (and thus removal was proper because that claim is completely preempted). Motion for Clarification, ECF No. 13. On December 19, 2012, the court granted the Plan's motion for clarification and vacated its prior 12/12/2012 Order. Order Granting Motion for Clarification, ECF No. 14. In its place, the court issues this amended order that, rather than remanding the action, declines to exercise supplemental jurisdiction over ACMC's breach of contract and quantum meruit claims and dismisses them without prejudice.

1 contracted with Costco to provide administrative services for the Plan. Complaint, ECF No. 1, Exh.
2 A, ¶ 7.

3 ACMC alleges that Patient A.R., who is a Costco employee and a member of the Plan, came to
4 ACMC on July 4, 2010 seeking emergency medical treatment. *Id.*, ¶¶ 8, 9. On or about the time of
5 her admission, ACMC contacted Aetna “to verify Patient A.R.’s benefit plan eligibility and to
6 confirm that [ACMC] would be paid for the medical services rendered.” *Id.*, ¶ 13. ACMC alleges
7 that Aetna “orally represented” that (1) Patient A.R. was an eligible member of the Plan, (2) ACMC
8 “was authorized to render medically necessary services to Patient A.R.,” and (3) “based on the
9 authorization, [ACMC] would be reimbursed for the medically necessary services provided to
10 Patient A.R.” *Id.* ACMC “promised to provide and did provide medically necessary services to
11 Patient A.R.” *Id.* “Based upon such promises[,] [ACMC] and Costco, through its third party
12 administrator Aetna, entered into an oral contract” regarding the medical care ACMC provided to
13 Patient A.R. and the payment for it. *Id.*⁴

14
15 ⁴ The Plan asks the court to consider, in ruling on its motion to dismiss, (1) letters that Aetna
16 wrote on July 6, 8, and 13, 2010 that purportedly “memorialized the oral authorization—and the
17 limitations on that authorization”—and “reiterated that the authorization of services for Patient A.R.
18 remained subject to the terms of the Plan, including any exclusions under the Plan,” and (2) certain
19 terms of the Plan. Motion to Dismiss, ECF No. 5 at 9-10 & nn.1-2 (citing letters and Plan terms
20 found at Adinolfi Decl., ECF No. 5-2, Exhs. 1-2). “When ruling on a Rule 12(b)(6) motion to
21 dismiss, if a district court considers evidence outside the pleadings, it must normally convert the
22 12(b)(6) motion into a Rule 56 motion for summary judgment, and it must give the nonmoving party
23 an opportunity to respond. A court may, however, consider certain materials—documents attached
24 to the complaint, documents incorporated by reference in the complaint, or matters of judicial
25 notice—without converting the motion to dismiss into a motion for summary judgment.” *United*
26 *States v. Ritchie*, 342 F.3d 903, 908 (9th Cir. 2003) (internal citations omitted); *In re Silicon*
27 *Graphics Inc. Sec. Litig.*, 183 F.3d 970, 986 (9th Cir. 1999). Moreover, the Ninth Circuit has
28 “extended the ‘incorporation by reference’ doctrine to situations in which the plaintiff’s claim
depends on the contents of a document, the defendant attaches the document to its motion to dismiss,
and the parties do not dispute the authenticity of the document, even though the plaintiff does not
explicitly allege the contents of that document in the complaint.” *Knievel v. ESPN*, 393 F.3d 1068,
1076 (9th Cir. 2005) (citing *Parrino v. FHP, Inc.*, 146 F.3d 699, 706 (9th Cir. 1998) (holding that
the district court properly considered documents attached to a motion to dismiss that described the
terms of plaintiff’s group health insurance plan, where plaintiff alleged membership in the plan, his
claims depended on the conditions described in the documents, and plaintiff never disputed their
authenticity)).

Here, while ACMC’s claims do not explicitly rely upon the terms of the Plan, it does allege

ACMC provided medical treatment to Patient A.R., who remained at ACMC until July 12, 2010. *Id.*, ¶ 9. At all relevant times, Patient A.R.'s entitlement to benefits was subject to the terms of the Plan. *See* Adinolfi Decl., ECF No. 5-1, ¶ 3; Adinolfi Decl. Exhibits, ECF No. 5-2, Exh. 1. The Plan also presents evidence showing that ACMC accepted an assignment of Patient A.R.'s benefits under the Plan. Adinolfi Decl., ECF No. 5-1, ¶¶ 5-10; Adinolfi Decl. Exhibits, ECF No. 5-2, Exhs. 3-5. ACMC timely and properly submitted the billed charges of \$56,051 to Aetna. Complaint, ECF No. 1, Exh. A, ¶¶ 10, 26. Nevertheless, the Plan has failed to pay ACMC the amount due. *Id.*, ¶ 11.

The Plan states that it has not paid ACMC because Patient A.R. "failed to cooperate in providing information regarding [the Plan's] subrogation rights under the terms of the Plan." Adinolfi Decl., ECF No. 5-1, ¶ 11. Under the terms of the Plan, the Plan may deny claims for benefits when a participant fails to cooperate with the Plan to provide required information regarding the Plan's subrogation rights. *See* Adinolfi Decl. at ¶ 3, Exh. 1. Specifically, the relevant section of the Costco Employee Benefits Program Summary Plan Description for Patient A.R., effective January 1, 2009, states:

By accepting benefits under the Plan, you agree that the Plan has the rights of subrogation and reimbursement, and you agree to provide information requested by the Plan Administrator to help the Plan enforce these rights. . . . If you do not provide the required information or otherwise fail to cooperate, the Plan will deny payments related to the injury, illness or disability.

Id.

On July 12, 2012, ACMC filed its Complaint in Alameda County Superior Court, asserting three claims: (1) breach of oral contract, (2) violation of California Health & Safety Code § 1371.4, and (3) quantum meruit. Complaint, ECF No. 1, Exh. A, ¶¶ 12-26. On September 4, 2012, the Plan

Patient A.R.'s membership in it, and the court will include certain of the Plan's terms in this order to accurately describe the Plan's explanation for not paying ACMC for the medical treatment it provided to Patient A.R. However, the court will not consider the letters from Aetna that purportedly memorialized the terms of the alleged oral contract. What an oral contract's terms were is a question of fact; perhaps the letters' "memorialization" of the terms is accurate, but perhaps it is not. In this situation, where ACMC only alleges what it believes were the terms of the oral contract, *see* Complaint, ECF No. 1, Exh. A, ¶ 13, and where ACMC has explicitly disclaimed reliance on those letters, *see* Opposition, ECF No. 8 at 10 n.2 (ACMC "has based its oral contract cause of action on the oral representations not these purported confirmation letters."), the court must rely upon only ACMC's allegations about the oral contract's terms.

1 removed this matter to federal court on the ground that ACMC's claims are completely preempted
 2 by ERISA. Notice of Removal, ECF No. 1 at 1, ¶ 4. On September 11, 2012, the Plan filed a
 3 motion to dismiss ACMC's claims. Motion to Dismiss, ECF No. 5. ACMC filed an opposition, and
 4 the Plan filed a reply. Opposition, ECF No. 8; Reply, ECF No. 9. The court heard oral argument
 5 from the parties on December 6, 2012. 12/6/2012 Minute Order, ECF No. 10.

6 **III. LEGAL STANDARD**

7 **A. Rule 12(b)(6)**

8 A court may dismiss a complaint under Federal Rule of Civil Procedure 12(b)(6) when it does
 9 not contain enough facts to state a claim to relief that is plausible on its face. *See Twombly*, 550
 10 U.S. at 570. "A claim has facial plausibility when the plaintiff pleads factual content that allows the
 11 court to draw the reasonable inference that the defendant is liable for the misconduct alleged."
 12 *Ashcroft v. Iqbal*, 129 S.Ct. 1937, 1949 (2009). "The plausibility standard is not akin to a
 13 'probability requirement,' but it asks for more than a sheer possibility that a defendant has acted
 14 unlawfully." *Id.* (quoting *Twombly*, 550 U.S. at 557.). "While a complaint attacked by a Rule
 15 12(b)(6) motion to dismiss does not need detailed factual allegations, a plaintiff's obligation to
 16 provide the 'grounds' of his 'entitle[ment] to relief' requires more than labels and conclusions, and a
 17 formulaic recitation of the elements of a cause of action will not do. Factual allegations must be
 18 enough to raise a right to relief above the speculative level." *Twombly*, 550 U.S. at 555 (internal
 19 citations and parentheticals omitted).

20 In considering a motion to dismiss, a court must accept all of the plaintiff's allegations as true
 21 and construe them in the light most favorable to the plaintiff. *See id.* at 550; *Erickson v. Pardus*, 551
 22 U.S. 89, 93-94 (2007); *Vasquez v. Los Angeles County*, 487 F.3d 1246, 1249 (9th Cir. 2007).

23 If the court dismisses the complaint, it should grant leave to amend even if no request to amend
 24 is made "unless it determines that the pleading could not possibly be cured by the allegation of other
 25 facts." *Lopez v. Smith*, 203 F.3d 1122, 1127 (9th Cir. 2000) (quoting *Cook, Perkiss and Liehe, Inc.*
 26 *v. Northern California Collection Serv. Inc.*, 911 F.2d 242, 247 (9th Cir. 1990)). But when a party
 27 repeatedly fails to cure deficiencies, the court may order dismissal without leave to amend. *See*
 28 *Ferdik v. Bonzelet*, 963 F.2d 1258, 1261 (9th Cir. 1992) (affirming dismissal with prejudice where
 district court had instructed *pro se* plaintiff regarding deficiencies in prior order dismissing claim

1 with leave to amend).

2 **B. ERISA Preemption**

3 A state law claim may be subject to “complete preemption” or “conflict preemption” under
4 ERISA.

5 If a state law claim is subject to complete preemption under the civil enforcement provisions of
6 ERISA § 502(a), it may be removed under 28 U.S.C. § 1441. *See* 28 U.S.C. § 1441 (defendant may
7 remove case brought in state court if federal district courts have original jurisdiction); 28 U.S.C. §
8 1331 (federal district courts have original jurisdiction over claims arising under the Constitution,
9 treaties, or laws of the United States); *Marin General Hosp., v. Modesto & Empire Traction Co.*,
10 581 F.3d 941, 944-46 (9th Cir. 2009).⁵

11 If, however, a state claim is subject only to conflict preemption under ERISA § 514(a), ERISA
12 provides only a federal defense. *See* 29 U.S.C. § 1144(a) (relevant provisions of ERISA shall
13 supersede state law insofar as they relate to any non-exempt ERISA employee benefit plan); *Marin*
14 *General Hosp.*, 581 F.3d at 949. What this means is that with conflict preemption, a state claim is
15 not converted into an action “arising under federal law,” and removal is improper. *Metro. Life Ins.*
16 *Co.*, 481 U.S. at 64; *see also Marin General Hosp.*, 581 F.3d at 945.

17 As the removing party, the Plan has the burden of proving that jurisdiction exists. That requires
18 the Plan to demonstrate by a preponderance of the evidence that ACMC’s state law claims are
19 subject to complete preemption under ERISA § 502(a). *See Sanchez v. Monumental Life Ins. Co.*,
20 102 F.3d 398, 403-04 (9th Cir. 1996); *Nishimoto v. Federman-Bachrach & Assoc.*, 980 F.2d 709,
21 712 n.3 (9th Cir. 1990). To do this, the Plan must prove that ACMC’s state law claims are
22 encompassed in ERISA’s civil enforcement scheme set forth in ERISA § 502(a) by showing the
23 following: (1) that ACMC at some point in time could have brought its claims under ERISA §
24 502(a)(1)(B); and (2) there is no other independent legal duty implicated by the Plan’s actions. *See*

25
26 ⁵ In cases removed from state court, federal jurisdiction ordinarily must appear on the face of
27 the well-pleaded complaint at the time of removal. *See Libhart v. Santa Monica Dairy Co.*, 592 F.2d
28 1062, 1065 (9th Cir. 1979). Complete preemption under ERISA is an exception to this rule in that
federal law displaces a plaintiff’s state law claim, no matter how carefully pleaded. *See Metro. Life*
Ins. Co. v. Taylor, 481 U.S. 58, 63-64 (1987); *Gregory v. SCIE, LLC*, 317 F.3d 1050, 1052 (9th Cir.
2003).

1 *Marin General Hosp.*, 518 F.3d at 946 (quoting test set forth in *Aetna Health Inc. v. Davila*, 542
2 U.S. 200, 210 (2004)).

3 IV. DISCUSSION

4 A. ACMC's State Law Claims Are Not Completely Preempted

5 As stated above, ACMC's breach of contract and quantum meruit claims are completely
6 preempted if (1) it, at some point, could have brought the claims under ERISA § 502(a)(1)(B), and
7 (2) there is no other independent legal duty that is implicated by the Plan's actions. *Davila*, 542
8 U.S. at 210.⁶ As explained below, the court finds that neither prong of the *Davila* test is met.

9 1. The First Prong of the *Davila* Test Is Not Met Because ACMC Could Not Have Brought 10 Its Claims under ERISA § 502(a)(1)(B)

11 The first question the court must address is whether ACMC could have brought its breach of
12 contract and quantum meruit claims under ERISA § 502(a)(1)(B) or not. The court finds that it
13 could not have.

14 Under ERISA § 502(a)(1)(B), a civil action may be brought by a participant or beneficiary "to
15 recover benefits due to him under the terms of his plan, to enforce his rights under the terms of the
16 plan, or to clarify his rights to future benefits under the terms of the plan." ACMC brought claims
17 for breach of contract and quantum meruit. Throughout its motion and reply, the Plan characterizes
18 ACMC's claims as being based on the Plan's failure to pay benefits because Patient A.R. allegedly
19 did not comply with the Plan's terms, rather than as being based on Aetna's oral representations and
20 the purported oral contract. *See, e.g.*, Motion, ECF No. 5 at 7 ("Despite its attempts to cloak its
21 claims under state law theories, [ACMC's] claims are in fact centered on allegations that [the Plan]
22 has wrongfully failed to pay claims for benefits allegedly due under the terms of the ERISA plan.");
23 Reply, ECF No. 9 at 2 ("[T]his case cannot be resolved by wearing blinders to obscure the
24 fundamental issue in the case—namely, whether the Plan's failure to reimburse ACMC pursuant to
25 the terms of the Plan was appropriate.").

26
27 ⁶ Again, for clarity's sake, the court notes that ACMC conceded at the December 6, 2012
28 hearing that the Plan's motion was persuasive regarding ACMC's § 1371.4 claim, and the court has
dismissed it with prejudice for this reason. Thus, the court address ACMC's breach of contract and
quantum meruit claims only.

This mischaracterizes ACMC's claims. Simply put, ACMC does not allege that the Plan wrongfully failed to pay benefits under the terms of the Plan. ACMC, of course, refers to Patient A.R.'s membership in the Plan as a background fact, but it expresses no opinion whatsoever about the legitimacy of the Plan's decision to find that Patient A.R. did not comply with the its terms. In its breach of contract claim, for instance, ACMC does not allege that the Plan wrongfully failed to pay benefits under the terms of the Plan. *See* Complaint, ECF No. 1, Exh. A, ¶¶ 12-16. Instead, it alleges that the Plan breached the oral contract the Plan, through Aetna, made with it. *Id.*, ¶ 15. Thus, ACMC did not bring this claim "to recover benefits due to [it] under the terms of [Patient A.R.'s] plan, to enforce [its] rights under the terms of the plan, or to clarify [its] rights to future benefits under the terms of the plan." *See* ERISA § 502(a)(1)(B); *see also Blue Cross of California v. Anesthesia Care Assocs. Med. Group Inc.*, 187 F.3d 1045, 1050 (9th Cir.1999) (holding claims of medical providers against health care plan for breach of provider agreements were not completely preempted by ERISA because "the Providers' claims, which arise from the terms of their provider agreements and could not be asserted by their patient-assignors, are not claims for benefits under the terms of ERISA plans, and hence do not fall within § 502(a)(1)(B)"). ACMC's claim for quantum meruit similarly relies upon the allegations surrounding the telephone call between ACMC and Aetna in this way. *See* Complaint, ECF No. 1, Exh. A, ¶¶ 23-26.

The Ninth Circuit's decision is *Marin General*, which also features breach of oral contract and quantum meruit claims that were brought by a medical provider, is instructive. 581 F.3d 941.⁷ In that case, before providing medical services to a prospective patient, Marin General Hospital ("the Hospital") telephoned the Medical Benefits Administrators of MD, Inc., ("MBAMD") to confirm

⁷ At oral argument, the Plan suggested that ACMC's cannot bring both a breach of contract claim and a quantum meruit claim. Federal Rule of Civil Procedure 8(d)(3) provides that "[a] party may state as many separate claims or defenses as it has, regardless of consistency." *See Taylor v. Pathmark Stores, Inc.*, 177 F.3d 180, 189 (3d Cir. 1999) ("[A] plaintiff may plead in the alternative, and our caselaw finds no difficulty with pairing the two claims in one complaint."); *Marcella v. ARP Films, Inc.*, 778 F.2d 112, 117 (2d Cir. 1985) (finding plaintiff could properly submit his case on both a contract claim and a quantum meruit claim); *Bernardi v. JPMorgan Chase Bank*, No. C-11-04543 RMW, 2012 WL 33894, at *2 (N.D. Cal. Jan. 6, 2012); *Continental DIA Diamond Prods., Inc. v. Dong Young Diamond Indus. Co., Ltd.*, No. C 08-02136 SI, 2008 WL 3977703, at *4 (N.D. Cal. Aug. 26, 2008). Thus, ACMC may bring both claims in this action.

1 that the patient had health insurance through an ERISA plan provided by his employer, Modesto &
2 Empire Traction Co. (“Modesto”). *Id.* at 943. MBAMD was the administrator of Modesto’s plan.
3 *Id.* According to the complaint, MBAMD orally verified the patient’s coverage, authorized
4 treatment, and agreed to cover 90% of the patient’s medical expenses at the Hospital. *Id.* After
5 performing a lumbar fusion procedure on the patient, the Hospital submitted a bill to MBAMD for
6 \$178,926.54. *Id.* MBAMD paid the Hospital \$46,655.54 and stated in a letter that the Hospital was
7 not entitled to further payment. *Id.* The Hospital sent MBAMD a letter stating that “[p]er your
8 contract this claim should be paid at 90% of total charges.” *Id.* MBAMD denied that it had such a
9 contract with the Hospital and refused to make additional payment. *Id.* at 944.

10 Thereafter, the Hospital filed suit in California state court against Modesto, MBAMD, and
11 MBAMD’s CEO and Chairman for breach of an implied contract, breach of an oral contract,
12 negligent misrepresentation, quantum meruit, and estoppel. *Id.* The defendants removed the suit to
13 federal district court on the ground that the Hospital’s claims were completely preempted under
14 ERISA § 502(a). *Id.* The district court concluded that the Hospital’s claims were completely
15 preempted. *Id.*

16 The Ninth Circuit reversed. *Id.* at 943. After providing a detailed summary of the law
17 surrounding preemption under ERISA, the court applied the *Davila* test to the facts of the case. *Id.*
18 at 944-50. With respect to the first prong, the court stated:

19 The Hospital’s complaint relies on California state law to allege breach of an
20 implied contract, breach of an oral contract, negligent misrepresentation, quantum
21 meruit, and estoppel. All of these claims arise out of the telephone conversation in
22 which MBAMD allegedly agreed to pay 90% of the patient’s hospital charges. That payment
23 was made to the Hospital in its capacity as an assignee of the patient’s rights under
24 his ERISA plan. The Hospital is now seeking additional payment, in an amount
25 necessary to bring the total payment up to 90% of its charges.

26 The Hospital does not contend that it is owed this additional amount because it is
27 owed under the patient’s ERISA plan. Quite the opposite. The Hospital is claiming
28 this amount precisely because it is not owed under the patient’s ERISA plan. The
Hospital is contending that this additional amount is owed based on its alleged oral
contract with MBAMD.

The Hospital’s state-law claims in this case thus are unlike those in *Davila*, where
plaintiffs[, who were patients, not medical providers,] “complain[ed] only about
denials of coverage promised under the terms of ERISA-regulated employee benefit
plans.” 542 U.S. at 211, 124 S.Ct. 2488. Plaintiffs’ state-law claims for payment
under the ERISA plans duplicated those that were available under § 502(a)(1)(B).
Plaintiffs in *Davila* therefore could have, and should have, brought suit under §

1 502(a)(1)(B).

2 *Id.* at 947-48. The court noted that, while the patient assigned to the Hospital any claim he had
 3 under his ERISA plan, and while, pursuant to that assignment, the Hospital was paid the money
 4 owed to the patient under the ERISA plan, the Hospital's claims did not stem from the ERISA plan.
 5 *Id.* Therefore, the Hospital was not suing as the assignee of an ERISA plan participant or
 6 beneficiary under § 502(a)(1)(B). *Id.* Rather, the Hospital's claims were based on the alleged oral
 7 contract between it and MBAMD. *Id.*

8 Despite the Plan's efforts, the court does not see any meaningful distinction that would take this
 9 action out from under the reasoning and holding of *Marin General*. The Plan argues that ACMC
 10 could have brought its claims as Patient A.R.'s assignee, but, as stated above, this argument is based
 11 on a mischaracterization of ACMC's claims.⁸ Just as the Hospital did in *Marin General*, ACMC's
 12 breach of oral contract and quantum meruit claims are based on the oral representations of the
 13 administrator of an ERISA plan. ACMC's breach of oral contract and quantum meruit claims are
 14 not based on a violation of an ERISA plan, despite the Plan's attempt to describe them as such.⁹

15
 16 ⁸ ACMC argues that it is not a participant, beneficiary, employer, or fiduciary of the Plan
 17 (nor is it the Secretary of Labor acting in the capacity of a public official authorized to bring such an
 18 action), and thus it lacks standing to bring any claim under ERISA. *See* Opposition, ECF No. 8 at
 19 11 (citing ERISA § 502(a), 29 U.S.C. § 1132(a)). But a medical provider can be an assignee of a
 20 beneficiary and have standing. *See Mistic v. Bldg. Serv. Employees Health & Welfare Trust*, 789
 21 F.2d 1374, 1378 (9th Cir. 1986) ("We conclude that Dr. Mistic[(the medical provider of a
 22 beneficiary of an ERISA plan)], as assignee of beneficiaries pursuant to assignments valid under
 23 ERISA, has standing to assert the claims of his assignors."); *Melamed v. Blue Cross of California*,
 24 CV 11-4540 PSG FFMx, 2011 WL 3585980, at *6 (C.D. Cal. Aug. 16, 2011). Regardless, because
 the court finds that ACMC could not have brought its particular claims under ERISA because they
 are not entitled to recover benefits due to under the Plan, to enforce rights under the Plan, or to
 clarify the right to future benefits under the Plan, the court need not address ACMC's standing
 argument.

25 ⁹ In its motion, the Plan cites several cases where courts have found that a plaintiff could
 26 have brought his or her state law claims under ERISA § 502(a)(1)(B), but two of these cases are
 27 unhelpful because they were brought by ERISA plan members or beneficiaries (rather than medical
 28 providers) and featured claims that the courts believed actually were based on an ERISA plan's
 alleged wrongful denial of benefits (rather than on, for example, a breach of an oral contract). *See*
Elliot v. Fortis Benefits Ins. Co., 337 F.3d 1138, 1147 (9th Cir. 2003) (participant's cause of action
 under Montana's Unfair Trade Practices Act sought "non-ERISA damages for what are essentially
 claim processing causes of action"); *Parrino v. FHP, Inc.*, 146 F.3d 699, 703-04 (9th Cir. 1998)

1 The Plan also tries to distinguish *Marin General* by saying that the Ninth Circuit held “that
2 because the [H]ospital had already received the benefits due under the ERISA plan based on the
3 assignment, the [H]ospital could not have brought an ERISA claim.” Reply, ECF No. 9 at 3-4. It is
4 true that the Ninth Circuit pointed out that the Hospital in fact had been paid the amount MBAMD
5 decided was covered under the ERISA plan, but it did so only to explain why the Hospital sought the
6 particular amount of money it did: it sought the money it was owed under the oral contract
7 subtracted by the lesser amount it was already paid. As in *Marin General*, where there is a separate
8 oral contract alleged, it does not matter whether the Plan paid ACMC anything or not. It only
9 matters that the Plan, through its administrator, allegedly entered into an oral agreement to pay
10 ACMC for the medically necessary services it provided to Patient A.R., did not condition the
11 payment upon the satisfaction of the terms of the Plan (as ACMC alleges), and then did not pay for
12 them. See *Herrera v. Blue Cross of Cal., Inc.*, No. No. C 11–3107 SI, 2011 WL 4723758, at *3
13 (N.D. Cal. Oct. 7, 2011) (“[W]hat was determinative in *Marin General Hospital* was the fact that the
14 [H]ospital’s claim stemmed from a non-ERISA obligation . . .”).¹⁰

15 For these reasons, the court finds that ACMC’s claims for breach of oral contract and quantum
16 meruit could not have been brought under ERISA § 502(a)(1)(B) and therefore the first prong of the
17 *Davila* test is not met. Because the *Davila* test requires that both prongs be met, this failure means
18 that ACMC’s claims are not completely preempted. Nevertheless, in the interest of completeness,

19 _____
20 (participant’s claims for breach of implied covenant of good faith and fair dealing and for civil
21 conspiracy were “both predicated upon alleged defects in [the ERISA plan administrator’s]
22 procedures for processing health insurance claims”). The Plan also cites two other cases that are
23 unhelpful for different reasons. See *Kanne v. Conn. Gen. Life Ins. Co.*, 867 F.2d 489, 493-94 (9th
24 Cir. 1988) (participant’s claims based on delay in payment, mishandling of their insurance claim,
25 and reimbursement of transportation costs were actually claims for improper processing and
26 preempted under ERISA § 514(a); court did not discuss preemption under ERISA § 502(a)(1)(B));
27 *Spring E.R. LLC v. Aetna Life Ins. Co.*, CIV. A. H-09-2001, 2010 WL 598748, at *5 (S.D. Tex. Feb.
17, 2010) (while the court found that the plaintiff medical provider had standing to bring an ERISA
claim because it was plan members’ assignee, it simply assumed, and did not analyze, whether the
plaintiff brought its claims to recover benefits due to under the plan, to enforce rights under the plan,
or to clarify the right to future benefits under the plan).

28 ¹⁰ Of course, it may turn out that Aetna did condition the payment upon the satisfaction of the
terms of the Plan, but that is matter for summary judgment. At this stage, though, the court must
rely upon ACMC’s allegation that Aetna did not do so.

the court will discuss the second prong of the *Davila* test below.

2. The Second Prong of the *Davila* Test Is Not Met Because Other Independent Legal Duties Are Implicated by the Plan's Actions

The second prong of the *Davila* test is not met “where there is no other independent legal duty that is implicated by a defendant’s actions.” *Davila*, 542 U.S. at 210. State law legal duties are not independent of ERISA where “interpretation of the terms of [the] benefit plan forms an essential part” of the claim, and legal liability can exist “only because of [the] administration of ERISA-regulated benefit plans.” *Id.* at 211.

This prong is met for many of the same reasons discussed above. ACMC’s breach of oral contract and quantum meruit claims are based on Aetna’s oral representations, not on the Plan’s denial of benefits under its terms, and so these claims are based on legal duties other than under ERISA. *See Marin General*, 581 F.3d at 950 (finding the *Davila* test’s second prong was not met because the Hospital alleged that MBAMD entered into an independent oral contract during a telephone call and the Hospital’s various state-law claims all arose out of what was allegedly said during that call).

Accordingly, the court finds that ACMC’s claims for breach of oral contract and quantum meruit implicate legal duties independent of ERISA. Therefore, the second prong of the *Davila* test is not met. Because neither prong of the *Davila* test was met—and thus ACMC’s state law claims are not completely preempted—there is no federal question subject matter jurisdiction. *See Marin General*, 581 F.3d at 943 (“Because the claims are not completely preempted under § 502(a)(1)(B), there is not federal question subject matter jurisdiction in federal court.”). And, the Plan’s “defense of conflict preemption under § 514(a) does not provide a basis for federal question jurisdiction under either § 1331(a) or § 1441(a).” *Id.* at 949.

B. The Court Does Not Reach ACMC’s Motion to Dismiss Based on Conflict Preemption

Because this court lacks subject-matter jurisdiction, the court does not reach the Plan’s motion to dismiss ACMC’s claims based on conflict preemption under ERISA § 514. The Plan may, of course, still make its conflict preemption argument in state court. *See id.* (“Defendants are free to assert in state court a defense of conflict preemption under § 514(a), but they cannot rely on that defense to establish federal question jurisdiction.”).

C. The Court Declines to Exercise Supplemental Jurisdiction over ACMC's Breach of Contract and Quantum Meruit Claims and Dismisses Them without Prejudice

A federal court's exercise of supplemental jurisdiction is governed by 28 U.S.C. § 1367. Section 1367(a) provides that "in any civil action of which the district courts have original jurisdiction, the district courts shall have supplemental jurisdiction over all other claims that are so related to claims in the action within such original jurisdiction that they form part of the same case or controversy under Article III of the United States Constitution." 28 U.S.C. § 1367(a). Under § 1367(c)(3), however, a district court has the discretion to decline to exercise supplemental jurisdiction over a state law claim where "the district court has dismissed all claims over which it has original jurisdiction." In exercising that discretion, courts consider whether the exercise of supplemental jurisdiction is the interests of economy, convenience, fairness, and comity. *Carnegie-Mellon University v. Cohill*, 484 U.S. 343, 350 n.7 (1988) ("in the usual case in which all federal-law claims are eliminated before trial, the balance of factors to be considered under the pendent jurisdiction doctrine—judicial economy, convenience, fairness, and comity—will point toward declining to exercise jurisdiction over the remaining state-law claims") (citing *Mine Workers v. Gibbs*, 383 U.S. 715, 726 (1966)).

Here, the claim providing the basis for the court's original jurisdiction—ACMC's § 1371.4 claim, which, it conceded, is preempted by both ERISA §§ 502(a)(1)(B) and 514(a)—has been dismissed with prejudice. And having considered the factors set forth in *Carnegie-Mellon*, the Court declines to exercise supplemental jurisdiction over ACMC's remaining breach of contract and quantum meruit claims. Therefore, the court **DISMISSES WITHOUT PREJUDICE** ACMC's breach of contract and quantum meruit claims.

V. CONCLUSION

Based on the foregoing, **GRANTS IN PART** and **DENIES IN PART** the Plan's motion. Specifically, the court: (1) **DISMISSES WITH PREJUDICE** ACMC's California Heath & Safety Code § 1371.4 claim; (2) **FINDS** that ACMC's breach of contract and quantum meruit claims are not completely preempted under ERISA § 502(a), declines to exercise supplemental jurisdiction over them, and therefore **DISMISSES** them **WITHOUT PREJUDICE**. The court does not reach the Plan's motion to dismiss based on conflict preemption under ERISA § 514(a).

1 This disposes of ECF No. 5. The clerk of the court is directed to close the file.

2 **IT IS SO ORDERED.**

3 Dated: December 19, 2012



4 LAUREL BEELER
5 United States Magistrate Judge